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C. PUBLIC SERVICE COMMISSION

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February 26, 2001

The Honorable Gary E. Walsh Executive Director South Carolina Public Service Commission Synergy Business Park, Saluda Building 101 Executive Center Drive Columbia, South Carolina 29210

RE:

Interim Local Exchange Carrier Fund

Docket No. 96-318-C

Dear Mr. Walsh:

Enclosed for filing on behalf of the South Carolina, Telephone Coalition, please find one original and twenty-five (25) copies of the Testimony of Emmanuel Staurulakis in the above-referenced docket. By copy of this letter, I am serving all parties of record.

Please clock in a copy and return it with our courier.

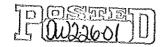
Thank you for your assistance.

Very truly yours,

Margaret M. Fox

MMF/hkb

cc: Parties of Record



S. G. PUBLIC SERVICE CON

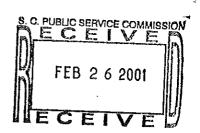
#### STATE OF SOUTH CAROLINA

#### BEFORE THE

#### SOUTH CAROLINA PUBLIC SERVICE COMMISSION

#### **DOCKET NO. 96-318-C**

IN RE: Interim Local Exchange Carrier (LEC) Fund



#### TESTIMONY OF EMMANUEL STAURULAKIS

- 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A. My name is Emmanuel Staurulakis. My business address is 6315 Seabrook Road,
- 3 Seabrook, Maryland 20706.

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5 Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?

- 6 A. I am President of John Staurulakis, Inc. (JSI) a telecommunications consulting firm
- 7 providing a full range of financial, regulatory and management consulting services to
- 8 independent telecommunications providers throughout the nation.
- 10 Q. PLEASE BRIEFLY OUTLINE YOUR EDUCATION, TRAINING AND
- 11 EXPERIENCE IN THE TELEPHONE INDUSTRY.
- 12 A. In 1980, I received a Bachelor's degree in Business Administration from the American
- University, Washington, D.C. From May 1980 until December 1984, I worked at JSI as a

Columbia: 645168

RETURN DATE: OU OS

1 Cost Separations Consultant. My responsibilities included preparing jurisdictional toll 2 cost separations studies for clients in several states. 3 4 In December 1983, I earned a Masters degree in Accounting from the George Washington 5 University, Washington D.C. In January 1985, I became a Supervisory Consultant 6 responsible for the overall preparation and submission of numerous jurisdictional toll cost 7 separations studies, rate case work, and intrastate tariff filings for a number of JSI clients. 8 9 In November 1987, I was promoted to Director of the Separations Department. In October 10 1992, I was promoted to Vice President of Operations and given day to day responsibility 11 for all financial and regulatory matters affecting our clients. In 1993, I co-authored a 12 Study on behalf of the Organization for the Protection and Advancement of Small 13 Telephone Companies (OPASTCO) titled: Keeping Rural America Connected: Costs and 14 Rates in the Competitive Era. I am also a member of the National Exchange Carrier 15 Association's (NECA) Universal Service Fund Committee. 16 17 In July of 1997, I was promoted to my current position of President of JSI. 18 19 Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE? 20 A. I have been requested to testify on behalf of the South Carolina Telephone Coalition (SCTC), 21 an informal organization of incumbent local exchange carriers (ILECs) certified in the in the

State of South Carolina. The SCTC members are listed in Exhibit A.

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2	Q.	WHERE DID TH	E CONCEPT OF	THE INTERIM LEC FUND	<b>ORIGINATE?</b>
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A. In May 1996, the South Carolina General Assembly enacted legislation (Act No. 354) which
 amended S.C. Code Ann. 58-9-280 providing for the establishment of an Interim LEC Fund.

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- 6 Q. WITHOUT LENDING INTERPRETATION, COULD YOU PLEASE READ THOSE
- 7 SECTIONS OF SOUTH CAROLINA LAW THAT PERTAIN TO THE INTERIM LEC
- 8 FUND?
- 9 A. The relevant provisions are found in S.C. Code Ann. § 58-9-280(L) and (M), which provide as follows:
- 11 (L) Upon enactment of this section and establishment of the Interim LEC Fund, as specified 12 in subsection (M) of this section, the commission shall, subject to the requirements of 13 federal law, require any electing incumbent LEC, other than an incumbent LEC 14 operating under an alternative regulation plan approved by the commission before the 15 effective date of this section, to immediately set its toll switched access rates at levels 16 comparable to the toll switched access rate levels of the largest LEC operating within the 17 State. To offset the adverse effect on the revenues of the incumbent LEC, the commission 18 shall allow adjustment of other rates not to exceed statewide average rates, weighted by 19 the number of access lines, and shall allow distributions from the Interim LEC Fund, as 20 may be necessary to recover those revenues lost through the concurrent reduction of the 21 intrastate switched access rates.

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(M) The commission shall, not later than December 31, 1996, establish an Interim LEC Fund. The Interim LEC Fund shall initially be funded by those entities receiving an access or interconnection rate reduction from LEC's pursuant to subsection (L) in proportion to the amount of the rate reduction. To the extent that affected LEC's are entitled to payments from the USF, the Interim LEC Fund must transition into the USF as outlined in Section 58-9-280(E) when funding for the USF is finalized and adequate to support the obligations of the Interim LEC Fund.

A.

## Q. WOULD YOU PLEASE SUMMARIZE THE PROCEEDINGS THUS FAR IN THIS DOCKET?

The Public Service Commission of South Carolina (the "Commission") initiated this docket to establish the Interim LEC Fund, as required by law. The Commission ordered all LECs that wished to participate in the Fund ("electing LECs") to notify the Commission of their intent to do so by September 15, 1996. The SCTC member companies notified the Commission in writing of their intent to participate in the Interim LEC Fund and were required to provide, by October 1, 1996, financial information pertaining to the access revenues that would be lost due to access rate reductions, as well as the proposed method of recovery to be utilized for those lost revenues. On October 1, 1996, the SCTC filed its Interim LEC Fund Plan, detailing how SCTC member companies proposed to implement the Interim LEC Fund and related rate adjustments. On November 1, 1996, a meeting of all parties was held in the Commission hearing room. At that time, copies of the proposed rate schedules for each SCTC member company were submitted to the Commission Staff and distributed to other parties participating

in the proceeding. Final copies of the proposed rate schedules for all of the SCTC member companies were filed as attachments to the testimony of SCTC witness H. Keith Oliver. The SCTC member companies subsequently published notice of "rate adjustments" in newspapers of general circulation in the affected areas. A hearing was held before the Commission on December 16 and 17, 1996, to examine the legislation, the LECs' revenue requirements, proposed methods of recovery, and other issues relating to the Interim LEC Fund. At the hearing, the SCTC presented its proposed detailed plan for establishing and implementing the Interim LEC Fund. SCTC's member companies presented information on the intrastate access revenues that would be lost due to reducing intrastate access rates to levels comparable to the intrastate toll switched access rates of the largest LEC operating in the State. The SCTC member companies also provided the Commission with proposed rate adjustments to offset in part the lost access revenues. At the beginning of the hearing, the Consumer Advocate made a motion to dismiss the LECs' requests to adjust local rates. The Commission denied the motion, proceeded with the hearing, and issued Order No. 97-710 in this docket, establishing the Interim LEC Fund as required by law and approving rate schedules for the SCTC member companies. The Consumer Advocate appealed to the circuit court which affirmed the Commission's actions. The Consumer Advocate then appealed to the Supreme Court of South Carolina. The Supreme Court reversed the decision made by the circuit court and remanded the matter to the Commission, finding that the notice published by the SCTC member companies, which referenced proposed rate "adjustments" as opposed to rate increases, was inadequate to satisfy the requirements of S.C.

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Code Ann. § 58-9-530.

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adjustments.

2	Q.	PURSUANT TO THE SUPREME COURT'S DIRECTIVE, DID THE COMMISSION
3		ISSUE A NOTICE FOR THE SCTC MEMBER COMPANIES TO PUBLISH IN THIS
4		PROCEEDING?
5	A.	Yes. The Commission issued a notice for each company in compliance with the Supreme
6		Court's order, and directed each SCTC member company to publish the notice in newspapers
7		of general circulation in the affected areas.
8		
9	Q.	DID EACH SCTC MEMBER COMPANY PUBLISH THAT NOTICE?
10	A.	Yes. Every SCTC member company published the notice as directed by the Commission, and
11		provided proof of such publication to the Commission.
12		
13	Q.	WHAT IS THE POSITION OF THE SCTC IN THIS PROCEEDING?
14	A.	It is the SCTC's position that the Commission properly followed its statutory mandate with
15		respect to the Interim LEC Fund, examined in detail the rate adjustments proposed by each
16		SCTC member company in relation to the revenues that would be lost through access
17		reductions, and properly established and implemented the Interim LEC Fund and related rate

- 1 Q. IN YOUR OPINION, IS THERE ANY NEED FOR CHANGES TO THE FUTURE
- 2 SCHEDULED ANNUAL RATE ADJUSTMENTS FROM THOSE PREVIOUSLY
- 3 APPROVED BY THE COMMISSION?
- 4 A. No, there is not.

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- 6 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 7 A. Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

Docket No. 96-318-C

IN RE:

Interim LEC Fund ALLTEL South Carolina, Inc.

**CERTIFICATE OF SERVICE** 

I, Harriett K. Barrett, do hereby certify that this day served one (1) copy the Testimony of Emmanuel Staurulakis on behalf of South Carolina Telephone Coalition, upon the following counsel of record by depositing said copy in the United States Mail, first class postage prepaid to:

#### **U.S. MAIL - FIRST CLASS POSTAGE AFFIXED:**

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Harriett K. Barrett, Legal Secretary

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February 26, 2001

Columbia, South Carolina